ISSUE OF DIRECTIONS FROM INTEGRATION JOINT BOARD 2016-17

1 Functions Delegated to the Integration Joint Board

- 1.1 The functions that are delegated by Borders Health Board to the Integration Joint Board are set out in Appendix 2 of the Health and Social Care Integration Scheme for the Scottish Borders. The services to which these functions relate, which are currently provided by Borders Health Board and which are to be integrated, are set out in Part 2 of Appendix 2.
- 1.2 The functions that are delegated by Scottish Borders Council to the Integration Joint Board are set out in Part 1 of Appendix 3. The services to which these functions relate, which are currently provided by Scottish Borders Council and which are to be integrated, are set out in Part 2 of Appendix 3.
- 1.3 The Integration Joint Board has oversight of the functions delegated to it and of the performance of the services related to those functions and will have provided to it, the necessary resources to undertake the functions delegated with the appendices to the Scheme.

Borders Health Board

1.4 The functions **delegated by Borders Health Board to the Integration Joint Board**, as set out in the Scheme of Integration Appendix 2, are shown below:

	Service
1.	Accident and Emergency services provided in a hospital.
2.	Inpatient hospital services relating to the following branches of medicine—
3.	(a) general medicine;
	(b) geriatric medicine;
	(c) rehabilitation medicine;
	(d) respiratory medicine; and
	(e) psychiatry of learning disability.
4.	Palliative care services provided in a hospital.
5.	Inpatient hospital services provided by General Medical Practitioners.
6.	Services provided in a hospital in relation to an addiction or dependence on any substance.
7.	Mental health services provided in a hospital, except secure forensic mental health services.
8.	District nursing services.
9.	Services provided out with a hospital in relation to an addiction or dependence on any substance.
10.	Services provided by allied health professionals in an outpatient department, clinic, or out with a hospital.
11.	The public dental service.*

12.	Primary medical services provided under a general medical services contract, and arrangements for the provision of services made under section 17C of the National Health Service (Scotland) Act 1978, or an arrangement made in pursuance of section 2C(2) of the National Health Service (Scotland) Act 1978.*
13.	General dental services provided under arrangements made in pursuance of section 25 of the National Health (Scotland) Act 1978.*
14.	Ophthalmic services provided under arrangements made in pursuance of section 17AA or section 26 of the National Health Service (Scotland) Act 1978.*
15.	Pharmaceutical services and additional pharmaceutical services provided under arrangements made in pursuance of sections 27 and 27A of the National Health Service (Scotland) Act 1978.*
16.	Services providing primary medical services to patients during the out-of-hours period.
17.	Services provided out with a hospital in relation to geriatric medicine.
18.	Palliative care services provided out with a hospital.
19.	Community learning disability services.
20.	Mental health services provided out with a hospital.
21.	Continence services provided out with a hospital.
22.	Kidney dialysis services provided out with a hospital.
23.	Services provided by health professionals that aim to promote public health.

^{*}Functions exercisable in relation to the health care services set out in paragraphs 11-15 above are delegated in relation to persons of any age and for the purposes of this Integration Scheme therefore include reference to "universal children's health services".

1.5 The total resources delegated by Borders Health Board to the Integration Joint Board, in respect of the above functions, for 2016/17 is:

Total funding delegated by Borders Health Board

£m 92.619

Scottish Borders Council

1.6 The functions **delegated by Scottish Borders Council to the Integration Joint Board**, as set out in the Scheme of Integration Appendix 3, are shown below:

Functions Delegated by Scottish Borders Council to the IJB		
	Service	
1.	Social work services for adults and older people	
2.	Services and support for adults with physical disabilities and learning disabilities	

3.	Mental health services
4.	Drug and alcohol services
5.	Adult protection and domestic abuse
6.	Carers support services
7.	Community care assessment teams
8.	Support services
9.	Care home services
10.	Adult placement services
11.	Health improvement services
12.	Aspects of housing support, including aids and adaptions
13.	Day services
14.	Local area co-ordination
15.	Respite provision
16.	Occupational therapy services
17.	Re-ablement services, equipment and telecare

1.7 The total resources delegated by Scottish Borders Council to the Integration Joint Board, in respect of the above functions, for 2016/17 is:

Total funding delegated by Scottish Borders Council

£m 46.531

- 1.8 The total resources delegated to the Integration Joint Board in respect of functions delegated for 2016/17 therefore amounts to £139.15m. This is supplemented by £18.128m notional resources retained by Borders Health Board and set-aside for large hospital services. This total resource envelope was agreed by the Integration Joint Board on the 30th March 2016.
- 1.9 Neither Borders Health Board nor Scottish Borders Council may reduce the payment in-year to the Integration Joint Board to meet exceptional unplanned costs within the constituent authorities, without the express consent of the Integration Joint Board and constituent authorities for any such change.
- 1.10 Where appropriate supplementary resources are identified or received by Borders Health Board or Scottish Borders Council e.g. as a result of RSG redetermination, these will be passed on to the Integration Joint Board through increasing the level of budgets delegated to it.
- 1.11 As per section 4.6.4 of the Integration Scheme, the Integration Joint Board will receive regular reports for the delegated functions from Borders Health Board and Scottish Borders Council on the delivery of integrated services and issue directions in response to those reports to ensure improved performance as required.

2 Directions

- 2.1 Within section 4 of the Health and Social Care Integration Scheme for the Scottish Borders, the local arrangements through which operational delivery of the services related to the functions delegated to the Integration Joint Board are defined. Section 4.1 of the Scheme states that "as per Section 26 of the Act, the Integration Joint Board will give direction to Borders Health Board and Scottish Borders Council to carry out each function delegated to it."
- 2.2 The Integration Joint Board Directions to Scottish Borders Council and Borders Health Board are set out below in relation to the delivery of health and social care services in 2016-17, to support the delivery of the first year of the Strategic Plan.
- 2.3 Scottish Borders Council and Borders Health Board are directed to continue to deliver services pursuant to the functions delegated to the Integration Joint Board in line with the Integration Joint Board's Strategic Plan and notional budgets for 2016-17 as advised by the Chief Officer, pending any further directions from the Integration Joint Board, its committees or the Chief Officer on its behalf acting under delegated authority.

NHS Borders

2.4 At 1st April 2016, the services relating to the functions that will be delivered by Borders Health Board, together with the resources available to support this delivery will be:

	2016/17 £'000
NHS Borders	
Learning Disability	3,599
Mental Health	14,015
GP Prescribing	22,437
General Medical Services	16,933
Non-Cash Limited Service	5,524
Other Generic Primary & Community Services	24,845
	87,353

2.5 At 1st April 2016, the services relating to the functions that will be delivered by Scottish Borders Council, together with the resources available to support this delivery will be:

Scottish Borders Council	£'000
Adults with Learning Disabilities	14,674
Older People	28,116
Generic Services	3,659
People with Mental Health Needs	2,168

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3,180

51,797

2.6 It should be noted that within the above resource envelope, £5.267m pertains to an allocation of social care funding from Borders Health Board to fund health and social care expenditure in 2016/17. The direction of this funding is the responsibility of the Integration Joint Board (IJB) and both Borders Health Board and Scottish Borders Council should be aware that further direction over the use of this funding will be made during early 2016/17 and accordingly, should remain uncommitted by Scottish Borders Council. The funding will be utilised by the IJB in line with the John Swinney letter of 27th January 2016. The funding may require to be transferred between SBC and other organisations/parties depending on any decisions by the IJB on how the currently uncommitted balance would be utilised.

Efficiency and Other Savings

2.7 The level of resources delegated by both Borders Health Board and Scottish Borders Council is predicated on the delivery of efficiency and other savings plans during 2016/17. Within the revenue financial plans of both organisations specifically, the following savings require delivery in 2016/17:

Borders Health Board Savings	2016/17	2016/17	2016/17
	£'000	£'000	£'000
	recurring	n/recurring	total
Nursing Skill Mix Review	(93)	0	(93)
Non Support Service Admin	(118)	0	(118)
Supplies Uplift 2016/17	(235)	0	(235)
Travel Costs	0	(95)	(95)
Suspend Clinical Excellence Fund 2016/17	0	(186)	(186)
Clinical Productivity	(750)	0	(750)
Borders Wide Day Hospitals Review	(200)	0	(200)
Drugs & Prescribing	(600)	0	(600)
Review Step Down Facilities	(200)	(350)	(550)
Improving Pathway of Care	(640)	0	(640)
MH & LD Management Costs	(100)	0	(100)
AHP Models of Care	(100)	0	(100)
Review Public Health	0	(150)	(150)
Other Schemes	(100)	0	(100)
Total Savings Proposed	(3,136)	(781)	(3,917)
Target Savings	3,261	979	4,239
Net (deficit)/surplus	(125)	(198)	(322)
Ring-fenced Allocations	(471)	0	(471)
Total savings (deficit)/surplus on delegated budget	(596)	(198)	(793)

Scottish Borders Council Savings

	2016/17 £'000 recurring	2016/17 £'000 n/recurring	2016/17 £'000 total
Supporting Independence when providing Care at Home	(316)	0	(316)
Further contribution of surplus from SB Cares	(547)	0	(547)
Reduction in the costs of Commissioning	(378)	0	(378)
Residential and Home Care Efficiencies and Income	(235)	0	(235)
Assessment and Care Management	(100)	0	(100)
Staffing	(300)	0	(300)
Adults with Learning Disabilities Efficiencies	(549)	0	(549)
Older People Efficiencies	(234)	0	(234)
Other	(4)	0	(4)
	(2,663)	0	(2,663)

- 2.8 £793k of savings require further identification and the IJB will work in conjunction with both organisations to identify and deliver further plans to address the current gap. This may result in the requirement to issue of further directions during the financial year.
- 2.9 Both organisations will deliver the above savings plans during 2016/17. Should plans be undelivered the Scheme of Integration states:-
 - 8.6.2 The Chief Officer of the Integration Joint Board will deliver the agreed outcomes within the total agreed delegated resources. Where there is a forecast outturn overspend against an element of the operational budget the Chief Officer and the Chief Financial Officer of the Integration Joint Board must agree a recovery plan to balance the overspending budget with the relevant finance officer of the constituent authority. The recovery plan will need to be approved by the Integration Joint Board.
 - 8.6.3 Should the recovery plan be unsuccessful the Integration Joint Board may request that the payment from Borders Health Board and Scottish Borders Council be adjusted, to take account of any revised assumptions. It will be the responsibility of the authority who originally delegated the budget to make the additional payment to cover the shortfall.
- 2.6 These Directions are in line with the guidance that has been issued by the Scottish Government in relation to the Act. Further Directions may be issued, if required by the IJB during each year, which will supersede any previously issued Directions.
- 2.7 The IJB is asked to approve these Directions to enable them to be issued to the appropriate bodies.

APPENDIX

Breakdown of Costs for Other Generic Primary & Community Services

	2016/17 £'000
Joint Alcohol and Drug Service	
D & A Commissioned Services	621
D & A Team	128
Generic Services	
Community Hospitals	4,802
AHP Services	5,658
Community Nursing ex HV/SN	4,387
BAES	250
GP Out of Hours	2,131
Sexual Health	558
Continence Services	441
Smoking Cessation	209
Primary & Community Management	1,684
Health Promotion	438
Public dental services	3,479
Resource Transfer	2,609
Integrated Care	2162
Social Care Fund	
Total	29,555
Savings Requirement 2016/17	
- Reductions to Ring Fenced Allocations	(316)
- Public Dental Services	(155)
- Proportional Share Efficiency Target (11.451m)	(4,239)
Other Generic Primary & Community Services	24,845